

People Scrutiny Committee

Meeting Venue
**Committee Room A - County Hall,
Llandrindod Wells, Powys**

Meeting Date
Thursday, 2 March 2017

Meeting Time
10.00 am



County Hall
Llandrindod Wells
Powys
LD1 5LG

For further information please contact
Elizabeth Patterson
01597 826980
elizabeth.patterson@powys.gov.uk

22.02.17

AGENDA

1.	APOLOGIES	PSC1-2017
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To receive apologies for absence.

2.	MINUTES OF PREVIOUS MEETING	PSC2-2017
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To authorise the Chair to sign the minutes of the previous meeting(s) of the committee held on the following date(s) as a correct record:

- 14th December 2017

(Pages 5 - 10)

3.	DECLARATIONS OF INTEREST	PSC3-2017
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To receive any declarations of interest from Members relating to items to be considered on the agenda.

4.	DECLARATION OF PARTY WHIP	PSC4-2017
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To receive disclosures of prohibited party whips which a Member has been given in relation to the meeting in accordance with Section 78 (3) of the Local Government Measure 2011.

NB. Members are reminded that under Section 78 (3) Members having been given a prohibited party whip cannot vote on a matter before the Committee.

5.	SCHOOLS CASHLESS SYSTEM	PSC5-2017
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To receive an oral update on the implementation of the Schools Cashless System.

6.	HEAD OF CHILDREN'S SERVICES	PSC6-2017
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Introductory presentation from Carolann James recently appointed Head of Children's Services.

7.	CHAIR'S BRIEFING	PSC7-2017
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Updates from Working Groups		
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8.	ADULT SOCIAL CARE SCRUTINY GROUP	PSC8-2017
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To receive an update from the Adult Social Care Scrutiny Group.

(Pages 11 - 18)

9.	ADULT SOCIAL CARE - AUDIT SCRUTINY GROUP	PSC9-2017
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To receive an update on the work of the Adult Social Care – Audit Scrutiny Group.

(Pages 19 - 28)

10.	EDUCATION SCRUTINY GROUP	PSC10-2017
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To receive an update from the Education Scrutiny Group.

(Pages 29 - 34)

11.	HEALTH SCRUTINY	PSC11-2017
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To receive an update from the Joint Health Scrutiny Group

(Pages 35 - 36)

12.	JOINT CHAIRS NOTES	PSC12-2017
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To receive the notes of the Joint Chairs Steering Group held on:

- 22th November 2016
- 17th January 2017

(Pages 37 - 52)

13.	WORK PROGRAMME	PSC13-2017
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To receive the work programme.

(Pages 53 - 56)

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**MINUTES OF A MEETING OF THE PEOPLE SCRUTINY COMMITTEE HELD AT
COUNCIL CHAMBER - COUNTY HALL, LLANDRINDOD WELLS, POWYS ON
WEDNESDAY, 14 DECEMBER 2016**

PRESENT

County Councillor D R Jones (Chair)

County Councillors A W Davies, E R Davies, J Gibson-Watt, MC Mackenzie,
S McNicholas, P J Medlicott, K M Roberts-Jones, G P Vaughan, Mrs A Davies and
Mrs L Jenkin

Officers: W Richards (Head of Democratic Services), E Patterson (Scrutiny Officer)

1.	APOLOGIES	PSC46-2015
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Apologies for absence were received from County Councillor T Turner and Mrs M Evitts.

2.	MINUTES OF PREVIOUS MEETING	PSC47-2015
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The Chair was authorised to sign the minutes of the meeting held on 15th September 2016.

3.	DECLARATIONS OF INTEREST	PSC48-2015
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No declarations of interest were received.

4.	DECLARATION OF PARTY WHIP	PSC49-2015
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No declarations of party whip were received.

5.	CHAIR'S BRIEFING	PSC50-2015
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The Chair observed that since the last meeting he had attended County Hall for an increasing number of meetings as scrutiny committees are expected to undertake more and more work.

Last week he had met with the Wales Audit Office who indicated an expectation that scrutiny would be required to scrutinise schools with difficult budget situations. Training would be required before scrutiny Members would be able to undertake this work.

The Chair advised that since the last meeting Brecon High School had been removed from Special Measures but Llandrindod Wells Primary School (Cefnlllys) had been placed in Special Measures.

Cabinet has recently considered High School modernisation proposals and now intends to retain secondary education on both the Gwernnyfed and Brecon sites, to create one high school on two sites at Bulth and Llandrindod (both schools are in Special Measures). The Cabinet have indicated that more time is needed for consultation in respect of Llanbister and Llanfihangel Rhydithon (Dolau)

primary schools. He doubted a decision would be taken on these schools before Council elections in May 2017.

In Adult Social Care a large overspend is forecast. Efficiencies and savings expected to be made are not on target. A number of decisions are due to be made at Cabinet on 20th December including Day Services for Older People and Older Peoples Residential Care.

The Cabinet have recently set up a Strategic Overview Board to look at all Performance Indicators across the Council under the Chairmanship of the Portfolio Holder for performance. Scrutiny and Audit Chairs were invited to observe the second of these meetings.

6.	REVIEW OF SCRUTINY COMMITTEES	PSC51-2015
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The Head of Democratic Services explained that Joint Chairs had been looking at the scrutiny arrangements. This had started when undertaking a piece of work ahead of the corporate assessment. It was identified that scrutiny were trying to do too much and were sinking under the workload. It was necessary to focus on the Cabinet work programme to prioritise work and Joint Chairs are used to filter and assign this work.

Scrutiny is moving to focus on pre-decision scrutiny which is where it is felt most value lies. The pre-decision scrutiny process is under development and has required the development of a more detailed Cabinet work programme which covers a longer period than has previously been available. It is intended that the work undertaken on the Medium Term Financial Plan should help populate the Cabinet work programme and thus the scrutiny work programme.

A further area for consideration is the balance between the two committees. At present the largest areas of work cover Adult Social Care and Education both of which are under the People Scrutiny Committee. Consideration is being given to the balance between the two committees with the potential for the following split to be proposed:

Committee 'X'	Adult Social Care, Housing, Planning, Regeneration and Highways
Committee 'Y'	Education, Children's Services, Culture, Libraries, Leisure, Countryside Services

Other pressures have been identified including scrutiny of the Public Service Board and integration with Health as resources required have not been identified.

How is scrutiny undertaken elsewhere in Wales?

There are different approaches from authorities which have several scrutiny committees to those with just one committee and a series of work groups. The support available for scrutiny also varies with a move back towards scrutiny officers also undertaking democratic services work.

How can it be known that scrutiny makes a difference?

Scrutiny is just one part of the checks and balances that should be in place to assist with good governance. With pre-decision scrutiny it may be that a change

in recommendation or inclusion of additional information in a Cabinet report for clarity that may indicate that scrutiny has made a difference. It may also be the case that no changes were necessary. It can be difficult to clearly assign a difference arising from scrutiny but it is hoped that by getting involved in pre-decision scrutiny the opportunities to make a difference may increase.

It is not always the case that scrutiny is taken seriously and the authority needs to welcome and embrace the contribution that scrutiny can make to good decision making. There needs to be acceptance that the role of scrutiny is to contribute to good governance as all Members both Cabinet and scrutiny are working to same goal.

There was consensus that scrutiny needed to be involved in projects at an earlier stage.

There was concern regarding the lack of interest by Members to get involved in scrutiny both to be appointed to a scrutiny committee and then to commit to attend working groups. The bulk of the work fell to a few committed Members and scrutiny could be more effective if this workload was shared.

7.	ADULT SOCIAL CARE SCRUTINY GROUP	PSC52-2015
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Documents considered:

- Progress report

The Scrutiny Officer confirmed that the work programme for the early part of 2017 had been completed and included:

5 th Jan 10.00am	Learning Disability (to Cabinet on 17 th Jan)
TBC	Joint long term health and care strategy
1 st Feb 10.00am	Dom Care (to Cabinet on 28 th Feb)
1 st Mar 2.00pm	Res Care (to Cabinet on 21 st Mar)
TBA	Powys People Direct (jointly with Children's)

Outcome:

- That the update be received.

8.	CHILDREN'S SERVICES SCRUTINY GROUP	PSC53-2015
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Documents considered:

- Progress Report – Scrutiny Officer

The Lead Member advised that she had attended the Star Awards for Looked After Children which were presented by the High Sheriff.

The Lead Member advised that there were still staffing issues at Bannau/Camlas and that the service were looking at reworking the staff rotas to make them more attractive. This is an issue which at People Scrutiny Committee in September 2015 scrutiny were advised was being examined.

The work programme for this group includes an update on Powys People Direct jointly with Adult Social Care and a briefing from the new Head of Service.

9.	EDUCATION SCRUTINY GROUP	PSC54-2015
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Documents considered:

- Progress Report – Scrutiny Officer

It was requested that the group undertake further monitoring work on the implementation of the change of age of admission to primary school, particularly around the expected savings once the costs of the changes have been met.

Outcome:

- That the report be received.

10.	HEALTH SCRUTINY	PSC55-2015
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Documents considered:

- Progress Report – Scrutiny Officer

The Lead Member advised that he had attended a meeting of Future Fit in Telford regarding the future of health services in Shropshire which are accessed by parts of north Powys. There had been no agreement on the way forward.

Outcome:

- That the update be received.

11.	JOINT CHAIRS NOTES	PSC56-2015
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Documents considered:

- Notes of the meeting held on the 13th September 2016 and 18th October 2016.

Outcome:

- The notes were received.

12.	WORK PROGRAMME	PSC57-2015
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The work programme was received.

County Councillor D R Jones (Chair)

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People Scrutiny Committee

2nd March 2017

Adult Social Care Scrutiny Group

Purpose of Report: Progress report

Since the last meeting of People Scrutiny Committee on 14th December 2016 the following work has been undertaken:

6th December 2016 - Older People's Accommodation - The Management and Operation of Council-owned Residential Care

This meeting was observed by Mr K Redman of CSSIW.

This item went to Cabinet on the 20th December 2016 as an exempt item. The observations from the Scrutiny Group were presented to Cabinet. The Cabinet minutes relating to that item are copied below:

1.	OLDER PEOPLE'S ACCOMMODATION - THE MANAGEMENT AND OPERATION OF COUNCIL-OWNED RESIDENTIAL CARE	C257- 2016
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Cabinet was advised that Bupa had made a revised offer for the running of the Council owned residential homes.

RESOLVED	Reason for Decision:
<p>1. To approve acceptance of the Bupa offer of 29th November 2016 for management of the council's residential homes for two years from 1st May 2017</p>	<p>1 To secure continuity of service provision.</p>
<p>2. Strengthen work on the strategic opportunities offered by a Local Authority Trading Company for delivery of a range of Adult Social Care Services and in relation to other Council directorates and Powys Teaching Health Board.</p>	<p>2 To enable Cabinet to consider the future direction of service management and delivery.</p>
<p>3. Present to Cabinet in June 2017 further reports in relation to the management of residential care and the merits or otherwise of the establishment of a LATC.</p>	

12.1 Scrutiny Observations on Older People's Accommodation

The Chair of the Place Scrutiny Committee urged the Cabinet to give serious consideration to the point raised by the Adult Social Care Scrutiny Working Group with respect to a two tier workforce.

5th January 2017 - Learning Disability Day Services, North Powys – recommendation for decision regarding service future

Scrutiny observations from that meeting were given to the Cabinet/Management Team held on the 24th January 2017.

This item was on the Cabinet agenda for 7th February 2017 as an exempt item. Scrutiny observations on the final report were appended to this agenda. This meeting was adjourned to the 14th February 2017 when the matter was considered. The Cabinet minutes relating to that item can be found at powys.gov.uk.

13th January 2017 – Health and Social Care Strategy

This item is a joint Strategy between the Powys Teaching Health Board and Powys County Council led by the Health Board. The group considered this item with the Health Board noting the comments ahead of its publication inviting public comment.

1st February 2017 - Future Domiciliary Care Commissioning Intentions

This matter was scrutinised and comments provided for Cabinet/Management team on the 14th February 2017. It is understood that it has been deferred and is now expected to come to Cabinet/Management Team on the 7th March and Cabinet on 14th March.

The work programme for the period to May 2017 is to be agreed but will include:

- Older Person's Accommodation

and other pre-scrutiny as identified by Joint Chairs.

<p>Report contact: Liz Patterson, Scrutiny Officer Contact details: 01597 826980, elizabeth.patterson@powys.gov.uk Sources/background papers:</p>
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Membership:

County Councillors: D. R. Jones,
R. Davies, J. Gibson-Watt, K. Roberts-Jones and T. Turner

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People Scrutiny Committee
2nd March 2017

Audit Committee
5th April 2017

Adult Social Care – Audit Scrutiny Group

Purpose of Report: Progress report

Joint Chairs instructed a joint scrutiny between members of the Adult Social Care Scrutiny Group and Audit Committee to look at the overspend in Adult Social Care.

The Group met a number of times late 2015 and early 2016 and a copy of their report to which went to Cabinet on 28th February is attached.

Monitoring of the Recovery Plan will take place at meetings of the Finance Scrutiny Panel to which two additional Members of the People Scrutiny Committee have been invited.

Report contact: Lisa Richards or Liz Patterson, Scrutiny Officers
Contact details: 01597 826371 lisa.richards@pows.gov.uk or 01597 826980, elizabeth.patterson@powys.gov.uk
Sources/background papers:

Membership:

Audit Committee:
County Councillors J. Morris, A. Davies
Independent Member J. Brautigam

People Scrutiny Committee:
County Councillors: D. R. Jones, M. Mackenzie, K. Roberts-Jones

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CYNGOR SIR POWYS COUNTY COUNCIL

CABINET

28 February 2017

REPORT AUTHOR: Joint Adult Social Care and Audit Committee Working Group

SUBJECT: Adult Social Care Overspend

REPORT FOR: Information

1. The Wales Audit Office requires the Audit Committee 'to review and scrutinise the Authority's financial affairs, and make reports and recommendations in relation to the Authority's financial affairs'. Once a rapidly increasing, projected overspend in excess of £5million in Adult Social Care (ASC) was highlighted in late summer 2016, the Audit Committee and Adult Social Care Scrutiny Working Group (of the People Scrutiny Committee) selected Members to form a Joint Working Group with the aim of reviewing the overspend, and the reasons for it. We took note of the suggestion from the Portfolio Holders for Adult Social Care and Finance that we should only 'adopt a monitoring role'. However we considered this to be such a significant risk to the Council that in depth consideration was required.
2. Historically, severely adverse variances have not been unusual in this area. In recent years the service has received significant input in terms of reviews, consultants' reports and substantial additional funding to enable it to transform to meet modern requirements. There is little evidence of cultural change or acceptance of financial accountability and responsibility taking place to sustain any improvements. Regrettably recommendations have not been taken on board and embedded within the Service Improvement Plan. Neither have plans for savings and efficiencies been made in a robust or timely manner. Successive Cabinets, Portfolio Holders and Directors have not successfully addressed this. The Interim Scrutiny Report of 2013 (ASC Working Group) highlights that 'significant evidence was provided with regard to financial procedures which clearly demonstrated that there are issues within the service regarding financial awareness, financial control and financial discipline'. This position still exists with a continuing lack of accountability and responsibility. If this had been addressed earlier we might not be in the position we now find ourselves.
3. The Group note that the causes for overspending over the last three years were easily identified by outside consultants from publicly available documents and found it very concerning that these were not identified within the Authority at an earlier stage. The 2016/17 budget was cash limited and supported by Portfolio Holders, Cabinet and Council. There

was little detail provided and it now appears that this was an ad hoc arrangement which inhibits financial control. There was an expectation that the Cabinet, Portfolio Holder and Strategic Director would keep within their cash limited budget and manage pressures from within that budget to enable a base from which efficiencies could be made in future years. We recognise the additional pressures, but these were foreseeable and should have been included in financial planning.

4. A Forensic Accountant was brought in to compare last year's expenditure with this year's expenditure. In his report, and our meeting with him, he identified a number of serious overspends where there was little or no understanding as to how costs would be met within the financial constraints of this year's budget. In one case we investigated, we found that there was little detailed calculation of the financial consequences of the decision and an Impact Assessment was agreed retrospectively. We would question whether these decisions were within Financial Regulations.
5. This has led to a dangerously high overspend forecast in ASC for 2016/17.
6. The current situation has developed over recent years with unachieved savings in one year being rolled forward, in accordance with policy, exacerbating the budget position. Demographics have frequently been cited as the need for additional resource contrary to both national and comparative data as previously stated by the Finance Scrutiny Panel on a number of occasions. Whilst numbers of clients have remained relatively static the budget has increased significantly (32%) in the last five years. A number of other authorities are experiencing the same pressures without showing increasing expenditure on the same scale. Evidence shows that Powys is proportionately the highest spending authority, particularly in the 18-64 age bracket where the cost per client is one third higher than the Welsh average and has soared in recent years. (Appendix A)
7. Financial data is provided to Heads of Service within seven working days of the end of the month but it is questionable whether all directorates are acting on the evidence in a timely manner. Cabinet members must avail themselves of this information. The Group are particularly concerned about the delay between Heads of Service highlighting the overspend early in the financial year and the Cabinet requesting a Recovery Plan in September 2016 when the projected overspend had reached over £5 million. This delay has prevented swift and immediate action to restrict the spending earlier in the year.
8. It is apparent that systems and processes are in urgent need of review to support the efficient running of the service and ensure accurate data, particularly financial data, is available in a timely manner. The Group was advised that data cleansing had taken place, but this had also been necessary within the last three years which reinforces the need for accurate data to be maintained and used. This in itself is insufficient without benchmarking historic and comparative trends. These concerns

have been referenced in reports dating back to 2011 and formed one of the recommendations in a 2013 scrutiny report.

9. Additional resource has been provided but delivery of transformation must be accelerated to ensure that a sustainable, high quality and financially efficient service is in place. These costs must be contained within available resources. Previous reports have identified that cultural and behavioural issues must be addressed with staff being trained and supported through the process – this must be expedited. It is acknowledged that frontline staff wish to provide the best possible service for clients, but those authorising services must have complete awareness, accountability and responsibility for the financial impact of those decisions. It seems that the service have made decisions with insufficient regard to the financial implications and that Portfolio Holders have allowed processes of increased spending to go forward. For example, by the end of September when the Chief Executive was asked to produce the Recovery Plan, he found that savings for the service in the MTFS were £2.5M in 2017/18 and £2.4M in 2018/19, totalling £4.9M. Decision making by the Cabinet at that time increased the pressures by a further £3.8M which exacerbated the financial crisis.
10. Right sizing of packages and non-dependency is essential, and more work can be undertaken on signposting clients to alternative services. The expectations of residents must also be managed. Concerns were expressed in early meetings that Resource Panels have not provided robust monitoring or challenge of decisions made by front line staff.
11. The Group are aware that there is a need for greater levels of business acumen across many services in the Authority and welcome the Recovery Plan's suggestion to create additional financial capacity, particularly within ASC. Savings proposals have not been sufficiently evidenced or fully costed. The lack of a performance management framework has been detrimental. Financial Overview and Forecast reports are inadequate - this has not enabled adequate scrutiny to take place and such reports need additional information on how issues will be addressed. These reports failed to alert the Cabinet and Service to specific issues in relation to expenditure on services for those aged under 65. It was further considered that scrutiny should have access to more specialised financial support to assist them in their role. The limited scrutiny resource was acknowledged whilst highlighting the need for more robust pre-decision scrutiny to be undertaken.
12. The Group welcome the closer working arrangements with the Powys Teaching Health Board (PTHB) although we agree with the Portfolio Holders that the ambitious targets within the Price, Waterhouse Cooper (PWC) Report are unachievable. Clearly some synergies are available and a good start has been made by the appointment of the PTHB Chief Executive as Interim Strategic Director, People. We must though be careful that any conflicts between the two roles do not hamper progress and the potential to transform the service and any efficiencies this may bring. It was noted that there were joint projects being undertaken but the Group look forward to more timely progress reports and outcomes of

assessments currently underway. However a more strategic approach is needed to take advantage of opportunities for integration of the service.

13. The Group also look forward to seeing an Action Plan, including definitive timescales and the development of robust challenge mechanisms to ensure good decisions can be made and adhered too. We have been informed that the Forensic Accountant has been completing another piece of work on this issue and we look forward to seeing this in the near future.

Conclusion

14. The Group notes that a Recovery Plan has been submitted and an Action Plan is being prepared. Whilst the Recovery Plan highlights the scale of the issues, with only 60 days of the financial year remaining, significant progress is unlikely in the current year. We are unclear as to who has ownership of the Recovery Plan. It is our expectation that although actions will be identified by Management Team, the ultimate responsibility rests with the Leader, Portfolio Holder and Cabinet. We have limited assurance, unless urgent and immediate steps are taken, that an overspend will not recur. Timely action is needed to address endemic cultural issues and achieve behavioural change. Increasing the budget is unsustainable. It is time to take a holistic appraisal of expenditure. Adult Social Care has seen a huge increase in budget in recent years without a corresponding increase in clients. The service has been failing financially for a number of years and, without change there is a high probability that the potential remains for it to continue to fail.
15. The Group are very concerned about the strain on reserves and the impact on other Council services. Robust financial management must be introduced. If not addressed, the current situation has the potential to overwhelm the whole Council. Any unforeseeable expenditure should be met from a budgeted, general contingency and should not be met from reserves which are at an unacceptably low level. A proper business case must be evidenced before any funds are accessed.
16. During the course of our investigations we have been informed by Cabinet Members that the budget is approved by, and the responsibility of, full Council. Once the budget is approved it is the responsibility of the Leader and his Portfolio Holders to keep within the cash limited budget by operating tight performance and financial management. Clearly in the 2016/17 budget this has failed.

Joint Audit Committee and Adult Social Care Working Group

Group Membership:

County Councillors J G Morris (Lead Member), A W Davies, D R Jones, M C Mackenzie, K Roberts-Jones and Co-opted Member Mr J Brautigam

Interviewees:

- Forensic Accountant
- Independent Consultant
- Portfolio Holder for Adult Social Care

- Portfolio Holder for Finance
- Chief Executive
- Interim Strategic Director, People
- Head of Operations
- Head of Transformation

Background Papers used to prepare Report:

- CSSIW Review of Powys County Council Adult Social Services Department (Oct 2011)
- WAO Review of Budget Forecasting and Control within Adult Social Care (April 2012)
- ASC Interim Scrutiny Review (May 2013)
- PWC Strategic Review into the Future of Adult Social Care (2015)
- Adult Social Care – Financial Position and Financial Monitoring (2016)
- Analysis of Published Expenditure and Activity Data – Adult Social Care – November (2016)
- Peopletoo (P2) – Powys County Council, Financial Improvement Plan
- Recovery Plan (2016)

Further Analysis of Rachel Ayling's Figures – based on 2015/16 data

Net Current Expenditure - all age Groups

	Powys	All Wales
Expenditure per 100k of population	£56.0k	£46.5k
Population	109,270	2,486,240

Powys Expenditure £61.2m
 Powys expenditure at Wales' avg £50.8m
 Potential saving from working at Wales' avg
 £10.4m

Net Current Expenditure - Under 65s

	Powys	All Wales
Expenditure per 100k of population <65	£42,337*	£31,240
Population	74,630	1,859,940

Powys Expenditure £31.6m
 Powys expenditure at Wales's avg £23.3m
 Potential saving from working at Wales' avg £8.3m
 *This rate of expenditure has risen from £31.5 – a 34% increase since 2011

Net Current Expenditure - Over 65s

	Powys	All Wales
Expenditure per 100k of population >65	£85.21k	£87.05k
Population	34,640	626,300

Powys Expenditure £29.5m
 Powys expenditure at Wales avg £30.1
 Potential saving from working at Wales' avg £(0.6)

Appendix B

The figures below need to be treated with some caution. Numbers of clients in each category are small and therefore small changes can have a large effect. Nevertheless, the large discrepancies in the proportion comparators for high value elements deserve greater examination particularly if Direct Payment expenditure is redistributed into home or residential care

Net current expenditure on Adults <65 with a Physical Disability

	Powys		All Wales	
Total Population <65	74,630		1,859,940	
Category	£	per 1k Pop	£	per 1k Pop
Assessment & Care Management	1,024.02	13.72	18,680.64	10.04
PD Day Care	150.15	2.01	8,248.68	4.43
PD Direct Payments	2,432.23	32.59	23,149.50	12.45
PD Equipment & Adaptations	413.94	5.55	8,689.12	4.67
PD Home care	1,682.81	22.55	28,403.32	15.27
PD meals			73.70	0.04
PD nursing payments	476.16	6.38	5,414.42	2.91
PD Other	309.78	4.15	7,754.12	4.17
PD residential care	409.88	5.49	13,759.24	7.40
PD Supported & other accommodation			4,248.64	2.28
Total	6,898.97	92.44	118,421.38	63.67

Net current expenditure on Adults <65 with a Learning Disability

	Powys		All Wales	
Total Population <65	74,630		1,859,940	
Category	£	per 1k Pop	£	per 1k Pop
Assessment & Care Management	1,745.04	23.38	24,246.86	13.04
LD Day Care	4,129.92	55.34	75,298.96	40.48
LD Direct Payments	1,547.54	20.74	24,806.54	13.34
LD Equipment & Adaptations	147.45	1.98	287.54	0.15
LD Home care	653.37	8.75	23,745.92	12.77
LD meals			12.54	0.01
LD nursing payments	378.77	5.08	2,953.72	1.59
LD Other	1,456.90	19.52	17,460.08	9.39
LD residential care	10,781.34	144.46	108,532.60	58.35
LD Supported & other accommodation	7,793.14	104.42	140,421.82	75.50
Total	28,633.47	383.67	417,766.58	224.61

Net current expenditure on Adults <65 with a Mental Health Needs

Category	Powys		All Wales	
	£	per 1k Pop	£	per 1k Pop
Total Population <65	74,630		1,859,940	
Assessment & Care Management	1,417.67	19.00	23,962.62	12.88
MH Day Care	190.74	2.56	6,109.84	3.28
MH Direct Payments	77.11	1.03	1,773.42	0.95
MH Equipment & Adaptations	48.70	0.65	136.62	0.07
MH Home care	660.14	8.85	9,383.44	5.05
MH meals			22.88	0.01
MH nursing payments	469.40	6.29	7,697.80	4.14
MH Other	366.59	4.91	7,838.60	4.21
MH residential care	1,669.28	22.37	33,232.76	17.87
MH Supported & other accommodation			10,889.12	5.85
Total	4,899.63	65.65	101,047.10	54.33

People Scrutiny Committee

2nd March 2017

Education Scrutiny Group

Purpose of Report: Progress report

Since the last meeting of People Scrutiny Committee on 14th December 2016 the following work has been undertaken:

Education Scrutiny Group

19th January 2017 - Outcome of consultation on proposed revisions to the Authority's Fair Funding Formula for Schools and Scheme for Financing Schools

Scrutiny observations from that meeting were given to the Cabinet/Management Team held on the 24th January 2017.

This item was on the Cabinet agenda for 7th February 2017. Scrutiny observations on the final report are attached at Appendix A. The minutes relating to this item can be accessed at powys.gov.uk.

19th January 2017 - Education standards report for the academic year 2015-16

Scrutiny observations from that meeting were given to the Cabinet/Management Team held on the 24th January 2017.

This item was on the Cabinet agenda for 7th February 2017. Scrutiny observations on the final report are attached at Appendix B. This meeting was adjourned to the 14th February 2017 when the matter was considered. The minutes relating to that item can be accessed at powys.gov.uk.

6th February 2017 – Brecon High Schools and Ysgol Cedewain School Budgets

Joint Chairs instructed the Education Scrutiny Group to provide pre-Cabinet scrutiny of a report on the budget at Ysgol Cedewain and for Audit Committee to provide pre-Cabinet Scrutiny of the budget at Brecon High School. A joint meeting of the Education Scrutiny Group with two members of the Audit Committee was held on the 6th February 2017 to consider both issues. In neither case was a report to Cabinet available despite this item appearing on the forward work programme for Cabinet on a number of dates. The group were given an update on the current position regarding both schools and it was explained that further work was needed before reports to Cabinet would be available on either school.

The Group will meet again to consider the matter when a report is brought to Cabinet but expressed their concern that this matter did not appear to have been addressed in a timely manner.

9th February 2017 - Schools Service Asset Management Plan

Scrutiny observations from that meeting could not be formally produced in time for Cabinet/Management Team on 14th February 2017 but have since been submitted for consideration.

This item is on the Cabinet agenda for 28th February 2017. A verbal update on the outcome of this matter at Cabinet will be given to Committee.

School Scrutiny Panel

It is intended to hold two meetings of the School Scrutiny Panel in Easter term.

ERW

A meeting of the ERW Scrutiny Councillor Group has been arranged for the 27th February 2017. A verbal update on this meeting will be given to Committee.

Education Scrutiny Forward Work Programme

This group will receive instructions for pre-Cabinet scrutiny work from Joint Chairs informed by the Cabinet forward work programme.

<p>Report contact: Liz Patterson, Scrutiny Officer Contact details: 01597 826980, elizabeth.patterson@powys.gov.uk Sources/background papers:</p>
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Membership:

County Councillors: **D. R. Jones**,
A. Davies, E. R. Davies, M. Mackenzie, S. McNicholas K. Roberts-Jones, G. Vaughan.
Parent Governor Representative Mrs A. Davies and Mrs L. Jenkin.
Church Representative Mrs M. Evitts



Education Scrutiny Working Group 19th January 2017
Scrutiny Observations to Cabinet on: Outcome of consultation on proposed revisions to the Authority's Fair Funding Formula for Schools and Scheme for Financing Schools

The Group made the following observations to Cabinet/Management Team on 24th January 2017 in respect of the draft Cabinet Report.

1. Where changes are proposed for implementation 2017/18 it is **recommended that the impact is included.**
2. There are a number of proposals where the impact will be neutral (eg combining Clerical and Clerking allowance to an Administrative Allowance). However, some schools request more detail within their budget and oppose the change. It is understood that a pack is provided to schools outlining how the formula is calculated and it is **recommended that this pack should include sufficient detail of what each budget heading contains.**
3. With regard to the 0.6 lump sum for management time for small schools it is **recommended that it is made clear that this lump sum is provided for by a combination of management time and small schools protection.**
4. It appears that a number of schools have classrooms which cannot accommodate the class sizes that are proposed to be funded under this scheme. Schools in this position cannot be expected to educate pupils on a level of funding which they cannot accommodate and scrutiny have requested information on the number of schools which have classroom sizes too small for this funding level. In the meantime Cabinet are **recommended to make clear what options are available for schools with classrooms with a lower capacity than that at which it is proposed to fund.**
5. With regard to moving 'efficiencies' into Teaching Cost Allowance. The transparency in relation to class sizes is welcomed however the report notes that the proposal will have *'some impact on individual school budgets'*. It is

understood that schools of a size between 85 and 145 are most likely to struggle with the funding currently provided with the formula and are, in effect, supporting small schools through the small schools protection scheme.

The group query the fairness of a large number of pupils (in both the medium and large sized primary schools) having to experience large class sizes to protect a small number of pupils in small schools. **It is recommended that the impact of this proposal on those schools where an impact will be felt is included.**

The Working Group have had sight of the final report to Cabinet and make the following comments:

The final report addresses observation 1 however, observations 2-5 remain outstanding

Membership of the Education Scrutiny Group 19th January 2017

County Councillors D Jones, A Davies, R. Davies, M Mackenzie, S McNicholas and K. Roberts-Jones

Parent Governor Representatives A Davies and L Jenkin

Church Representative M Evitts



Education Scrutiny Working Group – 19th January 2017
Scrutiny Observations to Cabinet on: Education Standards Report for the academic year 2016-17

The Group welcomed this first report to Cabinet on Education Standards and made the following observations to Cabinet/Management Team on 24th January 2017 in respect of the draft Cabinet Report.

1. The report should have a glossary.
2. The report is lacking in some comparative information and would benefit from showing trends. For example comparisons with the Welsh average are provided for some but not all outcomes. This should be consistent and the Welsh average increase/decrease should be included for completeness
3. Free School Meal levels in other authorities should be included.
4. The GCSE results from individual schools should be included.
5. The Inspection profile should include a list of schools who are in Special Measures or Significant Improvement and remain in Estyn Monitoring from previous years, along with those who have been removed from Estyn Monitoring during the period.
6. The report requires proof reading.

The Working Group have had sight of the final report to Cabinet and make the following comments:

The final report addresses observations 3, 4 and 6.

Observations 1, 2 and 5 remain outstanding although it is understood that Observation 5 is included in the report to Cabinet on 7th February 2017 entitled School Improvement. These observations remain as recommendations for future publications of this annual report to Cabinet on Education Standards.

Membership of the Education Scrutiny Group 19th January 2017
County Councillors D Jones, A Davies, R. Davies, M Mackenzie and K. Roberts-Jones
Parent Governor Representatives A Davies and L Jenkin
Church Representative M Evitts

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People Scrutiny Committee

2nd March 2017

Scrutiny of the Mid Wales Health Care Collaborative

Purpose of Report: Progress report

The Mid Wales Health Care Collaborative was launched in April 2015 as a result of the findings of the Mid Wales Health Care Study a report commissioned by Welsh Government and undertaken by Prof Marcus Longley.

The first recommendation of this report stated that a joint mechanism 'the Mid Wales Healthcare Collaborative' should be established in order to implement many of the other recommendations made in the report:

- The joint committee should consist of the three Health boards (with Hywel Dda University Health Board , including the Chair and Chief Executive of each, and an independent Chair for the Committee appointed by the Minister (the Minister appointed Co-Chairs Dr Ruth Hall and Mr Jack Evershed)
- The Mid Wales Healthcare Collaborative should be accountable to the three Health Boards and also to Welsh Government and to the scrutiny mechanisms for local government
- It should shape the Mid Wales commissioning intentions of the three Health Boards by implementing the recommendations of the study and be held accountable for its work by the Minister for Health and Social Services or the Deputy Minister for Health

The Chair of People Committee together with the Lead Member of Children's Scrutiny Group have been attending meetings of the Board of the Mid Wales Health Care Collaborative in an observer role together with Cllr Aled Davies.

Since the last update in December 2016 the Mid Wales Health Care Collaborative are not due to meet until the afternoon of the 24th March 2017. There will be no meeting of the Joint Scrutiny Chairs that day.

Report contact: Liz Patterson, Scrutiny Officer
Contact details: 01597 826980, elizabeth.patterson@powys.gov.uk
Sources/background papers:

Representatives: Cllr D. R. Jones, Cllr K. Roberts-Jones and Cllr A. Davies

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PSC12-2017

Joint Chairs and Vice-Chairs Steering Group - 22nd November, 2016

MINUTES OF A MEETING OF THE JOINT CHAIRS AND VICE-CHAIRS STEERING GROUP HELD AT COUNCIL CHAMBER - COUNTY HALL, LLANDRINDOD WELLS, POWYS ON TUESDAY, 22 NOVEMBER 2016

PRESENT: County Councillor D R Jones (Chair)
County Councillors K W Curry, S C Davies, D R Jones, JG Morris and Mr J Brautigam

In Attendance: County Councillors W B Thomas (Leader) and R G Brown (Portfolio Holder for Commissioning, Procurement and Children's Services) (for Item 4)

Officers: Liz Patterson (Scrutiny Officer), Clive Pinney (Solicitor to the Council), David Powell (Strategic Director - Resources), Wyn Richards (Scrutiny Manager and Head of Democratic Services) and Gareth Jones (Senior Manager - Central Support Services) (for item 5)

1.	APOLOGIES	JCSG58 - 2016
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Members: None

Officers: Jeremy Patterson (Chief Executive), Paul Griffiths (Strategic Director – Place), Peter Jones (Professional Lead – Corporate Insight), Lisa Richards (Scrutiny Officer)

2.	DRAFT NOTES - FOR CONSIDERATION	JCSG59 - 2016
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Documents Considered:

- Draft Notes – 18th October, 2016

Issues Discussed:

- Page 6 – Brecon High School finance report not ready as yet. The Leader indicated that he and the Cabinet Manager would be looking at the process as to when reports should be ready to fit into the scrutiny process. The Strategic Director – Resources indicated that the report had now been received from the school and finance staff had again been sent into the school to support it as the financial position was still not where it was required to be. The final report would be presented to Cabinet on 20th December with scrutiny undertaking a pre-scrutiny in December (Audit Committee)
- Page 8 – Speaking at Cabinet Meetings. The Scrutiny Manager outlined the process for reviewing this process.

Outcomes:

- **Noted.**

3.	DISCUSSION WITH THE CHIEF EXECUTIVE,	JCSG60 - 2016
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	STRATEGIC DIRECTORS REGARDING POTENTIAL SCRUTINY ITEMS	
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Documents Considered:

- No issues were raised for discussion.

4.	COMMISSIONING AND PROCUREMENT	JCSG61 - 2016
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Documents Considered:

- Local Government Association (LGA) - Local Government Procurement Review Action Plan
- Briefing Note to the Joint Chairs and Vice-Chairs Steering Group 18th March, 2016
- Cabinet Response to the Briefing Note – 18th October, 2016

Issues Discussed:

- The Portfolio Holder indicated that previously the Commissioning and Procurement Board (CPB) was looking at minutiae although this was good background work. However, it would now be focussing on a more strategic overview. The response to the Joint Chairs in October was prepared by officers rather than the Portfolio Holder. The LGA document had not been considered yet by the CPB (which had received a verbal report from the LGA) and was due for consideration in December.
- Members commented that a number of issues of concern had arisen from considering the minutes and agendas of the CPB. Some of the items of concern could not be linked to the response from officers.
- The Portfolio Holder had challenged officers regarding the lack of the strategic overview by the CPB as it is a challenge body rather than a decision making body i.e. a challenge of officers by Cabinet Members. Members felt that there was no evidence of this.
- There are boards for individual projects but there is a role for the CPB. Some targeted scrutiny is also happening. The CPB was looking at contracts ending in 18 months but the list was too long and therefore unworkable. Now the Board wants to look at the larger contracts all of which should come to the CPB for discussion.
- Services monitor contracts with assistance from the Central Commissioning Team. There are also less requests for extensions of contracts now. All larger contracts have an assigned contract manager. It was suggested that when scrutiny wanted to look at the arrangements for the monitoring and renewal of contracts then the relevant Head of Service and the contracts manager if appropriate could be called to the scrutiny meeting.
- It was suggested that perhaps the terms of reference of the CPB should be reviewed and clarified. It should also have a separate forward work programme which could link to the scrutiny work programme. It was also suggested that summary reports from the CPB to the Cabinet should be

- made outlining discussions and matters for decision without disclosing any confidential information to assist the transparency of the work of the CPB.
- Concern was expressed regarding the capacity and capability of the Council to deliver the proposed plans, even though the workforce planning tool was an useful tool.

Outcomes:

Action	Completion Date	Action By
That a further report be made to the Steering Group once the CPB had considered the LGA report and decided the way forward.	17 January 2017	WR / LR

5.	EDUCATION AND HIGHWAYS	JCSG62 - 2016
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Documents Considered:

- Briefing Note – Home to School and College Transport Budget Position

Issues Discussed:

- Mainstream and SEN transport contracts retendered in last few years. Table 2 shows accounting position, table 3 shows position as it would have been with the “housekeeping” adjustment. Payment to contractors is now made on a 1/12ths basis. There was an adjustment in 2014/15 due to retendering and paying contractors for prior work which was undertaken on the basis of numbers of days. Next year there will be a split of costs by routes so it will be clear if there is an overspend per route.
- Special school routes are not paid on the 1/12th basis as there is much variation in this group compared to mainstream routes which do not vary much. This level of variation would cause too many adjustments in year and at year end.
- SEN – additional £400K costs following requests from schools and parents to provide additional routes which was agreed by the SEN Team. Members asked whether the Northgate fee for achieving savings was based on the £700K revised costs or the £400k original costs.
- Funding for 14-19 inter school transport is not included in the paper and **Gareth Jones was asked to provide additional information on these costs.**
- There is a £900k charge transferred in the budget for the transport of pupils on public service buses.
- The costs of the Highways and Education teams dealing with transport is £600k.
- Members queried the costs of route 74 as to whether this is home to school transport or a public service bus. **Gareth Jones to provide further information.**
- The entitlement for home to school transport is determined by the Schools Service (more than 2 miles for primary pupils, more than 3 miles for

secondary pupils) and the commissioning is then undertaken by the Transport Unit. Members queried the terms closest v allocated schools. Members were advised that this is being reviewed as part of a policy review. Some of the current policies go back to pre 1996. The plan is now to bring a new policy to the Cabinet in Spring 2017 which will look at the whole issue. There will then need to be a consultation on transport to the closest school. There will also need to be transition arrangements in place for the new policy.

- With regard to schools on the border with England, Welsh Government advice is preferably pupils should go to Powys schools, but the Council should transport pupils if the closest school is in England. Parent conveyors are paid on a mileage rate. However this is only offered where it is economically viable to the Council i.e. in place of providing a taxi. The mileage claimed is door to door.
- There has been an increase in the demand for transport – PRU and Looked After Children are the areas where there seems to be an increased cost e.g. foster children requiring to go to the same school but having moved residence. There are sound reasons for this (maintaining some stability in the child's life). However, this is for reasons associated with children's services rather than education and therefore there is a debate to be had around from which budget the increased charge on school transport should be assigned to, as at present this is paid for from the Education budget. These two areas are also subject to the greatest variation. There are cases where a Powys child is for example fostered in Ceredigion and needs to attend a special school with the closest being in Carmarthenshire or Pembrokeshire as Ceredigion does not have its own special school provision. Members questioned whether when a foster child who is statemented is moved, is the statement reviewed, so that the provision in mainstream schools provided by Ceredigion might be appropriate rather than a special school. It was noted that there were communications issues between Social Services and the Education Service with social workers making decisions on transport
- Powys is usually a net gainer for children from out of county placements e.g. placements at Penmaes. However, there was no information available on transport costs. Overall there is a better level of information now on costs due to the decision to budget at route level, but this has only been in place for about 18 months. Costs are available for transport appeals with the most expensive ones being transport provided from Brecon to Ysgol Gyfun Ystalyfera and to Builth Wells High School - £91k cost from Brecon to Builth Wells for two routes for Welsh Language stream provision.
- The budget has not been adjusted to take account of school closures. Members indicated that budgets should be actioned and transferred for school closures from the schools delegated budget to the transport budget. The £95k budget reduction is not achievable and it was suggested that this reduction was not agreed by the Education Service. It was suggested that the Strategic Director - Resources should review this saving and see if it had been achieved. Members agreed that all new routes should be approved by the Education Service for inclusion in the budget. Members also questioned what impact the changes to numbers on roll and admission age would have on the budget. The impact was not known as yet but the costs were expected to be minimal.

Outcomes:

Action	Completion Date	Action By
Additional information – 14-19 inter school transport costs		GJ
Clarification of costs for route 74 – home to school transport or public service bus		GJ
The Strategic Director – Resources review the £95k budget saving and whether it had been achieved.		DP
Recommended to the Cabinet: (i) that recommendations be made to address the £500k overspend; (ii) That Children’s Services should be responsible for the transport costs of children looked after by the Council; (iii) That budgets be actioned and transferred for school closures from the schools delegated budget to the transport budget.		WR / Chair
That a briefing report be presented to the Cabinet on the discussion by the Steering Group on the school transport overspend.		WR / Chair

6.	ROLE OF SCRUTINY COMMITTEES	JCSG63 - 2016
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Documents Considered:

- Draft Revised Terms of Reference / Areas of Responsibility for Scrutiny Committees

Issues Discussed:

- The draft document was prepared following a discussion at the previous meeting. The Scrutiny Manager commented that the workload would always rest with the People Scrutiny Committee due to the service areas that they covered. It was therefore suggested whether Education and Social Care should be split between the 2 scrutiny committees to try to balance the workloads of the 2 committees. Any changes agreed would come into force from May 2017.

Outcomes:

Action	Completion Date	Action By
Re-draft the terms of reference splitting Education and Social Care Services between the 2 scrutiny committees.	17 January 2017	WR

7.	WORK PROGRAMME	JCSG64 - 2016
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Documents Considered:

- Forward Work Programme
- List of items for Pre-Decision Scrutiny as discussed by the Leader and Chairs of the Scrutiny Committees.

Issues Discussed:

- The items for Pre-Decision Scrutiny had been discussed by the Leader and the Chairs of the Scrutiny Committees at a meeting prior to the Steering Group meeting. The Steering Group agreed that the items be included in the work programme and that Portfolio Holders and officers be notified.

Pre-Decision Scrutiny Items – December 2016 to March, 2017.

Cabinet Meeting	Date Report required by Central Services	Item	Scrutiny Cttee	Dates where Working Group will Meet
20/12/16		Domiciliary Care	People	06/12/16
20/12/16		PCC Care Homes	People	06/12/16
17/01/17	06/12/16	School Asset Management Plan	People	12/12/16 to 16/12/16
07/02/17	03/01/17	Health and Care Strategy 10 Year Plan	People	10/01/17 to 16/01/17
07/02/17	03/01/17	Education	People	10/01/17 to

		Standards Report		16/01/16
07/02/17	03/01/17	Review of Fair Funding	People	10/01/17 to 16/01/17
28/02/17	24/01/17	Highways Asset Management Plan	Place	01/02/17 to 06/02/17
28/02/17	24/01/17	Home School Transport Policy	to Place	01/02/17 to 06/02/17

Outcomes:

Action	Completion Date	Action By
That the list of pre-decision scrutiny items be approved and included in the work programme	17 January 2017	WR
That Portfolio Holders and officers be notified of the items to be pre-scrutinised.	30 November 2016	WR

8.	PUBLIC SERVICE BOARD	JCSG65 - 2016
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9.	DRAFT NOTES OF PREVIOUS MEETING(S)	JCSG66 - 2016
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Documents Considered:

- Draft Notes – 9 June, 2016 and 20 October 2016

Issues Discussed:

- None

Outcomes:

- **Noted.**

10.	PSB DATES - FOR INFORMATION	JCSG67 - 2016
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- 1 December 2016

- 9 March 2017
- 8 June 2017
- 21 September 2017
- 21 December 2017

11.	DATES OF NEXT MEETINGS - FOR INFORMATION	JCSG68 - 2016
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- 17 January 2017
- 28 February 2017
- 21 March 2017
- 11 April 2017
- 20 June 2017
- 11 July 2017
- 19 September 2017
- 10 October 2017
- 7 November 2017
- 5 December 2017

County Councillor

Public Document Pack

Joint Chairs and Vice Chairs Steering Group – 17 January 2017

MINUTES OF A MEETING OF THE JOINT CHAIRS AND VICE-CHAIRS STEERING GROUP HELD AT COMMITTEE ROOM A - COUNTY HALL, LLANDRINDOD WELLS, POWYS ON TUESDAY, 17 JANUARY 2017

PRESENT: County Councillors D R Jones (Chair), K W Curry, S C Davies, D R Jones, MC Mackenzie and Mr J Brautigam

Officers: Jeremy Patterson, Chief Executive, David Powell, Strategic Director, Resources, Clive Pinney, Solicitor to the Council, Peter Jones, Professional Lead, Corporate Insight, Wyn Richards, Scrutiny Manager, Liz Patterson and Lisa Richards, Scrutiny Officers

1.	APOLOGIES	JCSG1 - 2017
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Members: County Councillors L V Corfield and J G Morris
Officers: Paul Griffiths, Strategic Director, Place

2.	TERMS OF REFERENCE - STRATEGIC OVERVIEW BOARD AND COMMISSIONING AND PROCUREMENT BOARD	JCSG2 - 2017
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Documents:

- Terms of Reference, Strategic Overview Board and Commissioning and Procurement Board

Discussion:

- It had been intended that the Cabinet be present for a discussion on the terms of reference of the two Boards, but, due to a clash of commitments, this would have to be rearranged
- Although there may have been some merit in discussion of the terms by the Joint Chairs and Vice Chairs Steering Group, it was considered it would be more profitable to wait for a discussion with Cabinet as the views of the Steering Group were already well known.
- The WAO had raised concerns as part of the Governance Review that the Cabinet were, in effect, scrutinizing themselves. A formal report had not yet been received but the Management Team had been provided with feedback.
- The Chief Executive reported that there may be a need to split the Commissioning and Procurement Board into separate components to ensure that a more strategic view of commissioning is taken. There was a lack of focus on where the Board were heading and too much time was being spent on reviewing individual contracts.
- It was suggested that a small joint working group be appointed to review the terms of reference of both Boards.
- Further work would need to be undertaken by Democratic Services Committee, the Joint Chairs and Vice Chairs Steering Group and Cabinet regarding a review of the Constitution as it relates to scrutiny.
- The WAO had stated that it was not clear to the public who was the decision maker in Cabinet meetings. This had arisen following observation of oral comments made at Cabinet meetings by Group

- Leaders and Scrutiny Chairs. It was difficult to assess how these comments were affecting decisions
- The Democratic Services Committee should undertake further work on forward work programmes of both Cabinet and Scrutiny to ensure that more strategic decision making is encouraged.
 - In the view of the Wales Audit Office, the operation of the Cabinet was thought to be unusual compared to other Welsh authorities and needs to improve
 - The Chairs commented that often their personal views were given to Cabinet as items were not always scrutinized beforehand
 - The Chair of Place noted the difficulties regarding some Members' commitment to working groups
 - It was unclear as to where the 'real' decisions were being made or what work had been undertaken before the decision was taken
 - Scrutiny need not consider items where a clear policy has been followed. However there were two recent, major decisions where clear policies were in place – on one issue, the Cabinet had decided to follow a different direction. In such instances it could be the role of scrutiny to consider whether the policy is still applicable. Scrutiny must not become involved in implementation or operational matters but could undertake further work with the public to see how decisions have impacted on users of a particular service
 - An issue was raised where no policy debate had taken place, but had been implemented because of budget pressures
 - Decisions were being taken which had not appeared on the work programme – any decision, either by Cabinet or individual Portfolio Holders, should have been noted on the work programme

Outcomes:

Action	Completion Date	Action By
The Chairs of Place and People Scrutiny Committees, Audit Committee and Democratic Services Committee would be the representatives on the joint working group to review the terms of reference with Cabinet with the Vice Chairs acting as reserves	17 January 2017	
The first meeting would be arranged for the afternoon of 27 January 2017 following a Member's budget seminar	20 January 2017	WR

3.	DRAFT NOTES - FOR CONSIDERATION	JCSG3 - 2017
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Documents Considered:

- Notes of meeting held on 22 November 2016

Issues Discussed:

- Brecon High School overspend – the position has worsened. A meeting with the Head and Chair of Governors was held on 16 December and an oral update presented to Cabinet on 20 December 2016. A recovery plan

is to be submitted by 7 February 2017 but pre decision scrutiny was unlikely given the tight timescales. The Joint Chairs were concerned with the delays in dealing with this issue and yet there was still insufficient time to undertake pre decision scrutiny. The Chief Executive expressed a view that there were fundamental issues to be considered – the question of the overspend had been considered by Cabinet on a number of occasions and decisions deferred. The existing Council will be subject to purdah within a few weeks and no decisions will be taken until June. This is symptomatic of the current situation and needs to be addressed.

- It was suggested that consideration of the schools’ budget recovery plan be deferred to 28 February 2017 to allow pre decision scrutiny to be undertaken and that this be completed by a joint working group comprising Education Scrutiny Group and Audit or FSP members

Outcomes:

Action	Completion Date	Action By
To recommend to Cabinet that consideration of the Brecon High School and Ysgol Cedewain Recovery Plans be deferred to 28 February 2017 to allow pre decision scrutiny to be undertaken by a joint working group comprising members of the Education Scrutiny Group and Audit Committee or Finance Scrutiny Panel	7 February 2017	LP/LR

4.	DISCUSSION WITH THE CHIEF EXECUTIVE, STRATEGIC DIRECTORS REGARDING POTENTIAL SCRUTINY ITEMS	JCSG4 - 2017
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Documents Considered:

- None

Issues Discussed:

- Further work regarding commissioning around the proposed HTR LATC – particularly in regard to the budget and savings plans. Is it the best solution or merely the most palatable? Significant resource has been expended and it must be assessed whether the radical changes required will be deliverable.
- It had been suggested that a LATC would generate additional income but scrutiny should assess where this income may come from
- Terms and conditions of staff would be changed but the Chief Executive did not want to see a two tier work force. How effective are work processes and management processes. If there is an absence problem within the service this should be addressed now and not by amending terms and conditions.
- Significant savings were expected to be generated by Year 3 of the budget plan and if this is dependent on the LATC then there is an inherent risk to the Council. It was suggested that Place and Audit form a joint working group to scrutinize the reasoning behind the LATC and whether

the savings are achievable as the basis for establishing a LATC may have changed.

- There was concern that the Council continued to struggle where cultural change was required
- Members were concerned that the management of sick leave was no longer monitored by any committee
- Member attendance at working groups should also be monitored
- The long term sustainability of schools should also be scrutinized
- The Fair Funding Formula is also in need of a fundamental review

Outcomes:

Action	Completion Date	Action By
A joint working group comprising members of Place and Audit Committees be established to review the HTR LATC	17 March 2017	LR

5.	PARTICIPATION CYMRU - CONSULTATION PRINCIPLES	JCSG5 - 2017
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Documents:

- National Principles of Public Engagement in Wales

Discussion:

- Clear principles are laid out which could be adopted by scrutiny
- Scrutiny has not undertaken public engagement but the principles should be adopted as a matter of course
- It was unclear whether these principles had been adopted by the PTHB but the Council had agreed to use them

Outcomes:

Action	Completion Date	Action By
The National Principles of Public Engagement in Wales be adopted for use by scrutiny	17 January 2017	Joint Chairs and Vice Chairs Steering Group

6.	TERMS OF REFERENCE	JCSG6 - 2017
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Documents:

- Draft Pre-Decision Scrutiny Guidance

Discussion:

- The Scrutiny Manager had identified that Members needed some guidance regarding pre-decision scrutiny
- Help and support was needed to improve the process
- This would assist new Members following the election

- Members considered that greater scrutiny was needed during the development of options and that issues must be addressed at an earlier point
- Management Team should consider whether scrutiny can assess options appraisals and business cases as a matter of course

Outcomes:

Action	Completion Date	Action By
Reports to Cabinet seeking authorisation to proceed to an outline business case to be considered by Joint Chairs and Vice Chairs Steering Group where an assessment can be made as to whether this the item is included in the scrutiny work programme		WR

7.	RECOVERY PLAN - SCRUTINY OF ACTION PLAN	JCSG7 - 2017
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Documents:

- Action Plan

Discussion

- A number of recommendations are contained with an Action Plan arising from the Recovery Plan
- High level strategic actions are to be available from 23 January 2017 and it is proposed that these be scrutinized during the first two weeks of February by Audit Committee or Finance Scrutiny Panel or the Joint Audit / ASC Working Group
- Scrutiny should assess proposals as early as practicable.

Outcomes:

Action	Completion Date	Action By
The proposed scrutiny of the Action Plan be agreed	16 February 2017	WR/LP/LR

8.	PSB SCRUTINY PROPOSALS	JCSG8 - 2017
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Documents:

- Arrangements for the scrutiny of the PSB in Powys

Discussion

- A proposed membership was put forward for consideration – this would also have to be agreed by the PSB

- As the PSB Scrutiny Committee would be a formal committee, agendas, minutes etc would be available publicly
- There would no longer be a need for Scrutiny Chairs to attend the PSB as observers
- It was suggested that the Chairs of Audit and Place Scrutiny Committees be the Powys County Council representatives on the PSB Scrutiny Committee
- Resources for administrative support for the PSB Scrutiny Committee have still to be identified as neither Powys nor the PTHB have sufficient available resource to absorb this work
- The Joint Partnership Board and the Regional Partnership Board will also require scrutiny arrangements to be put in place and the PSB scrutiny arrangement may be used for that purpose.

Outcomes:

Action	Completion Date	Action By
The Chairs of Place Scrutiny Committee and Audit Committee be Powys County Council's representatives on the PSB Scrutiny Committee	17 January 2017	

9.	WORK PROGRAMME	JCSG9 - 2017
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Documents Considered:

- Work Programme

Issues Discussed:

- Scrutiny of Budget Recovery Plan Action Plan
- Wellbeing Assessment

Outcomes:

Action	Completion Date	Action By
The Work Programme be amended as follows	17 January 2017	WR
<ul style="list-style-type: none"> • Brecon High School and Ysgol Cedewain budget recovery plans be reinstated • HTR LATC be added • Budget Recovery Plan actions 1 – 8 to be included 	February 2017	LP/LR
	March 2017	LR
	February 2017	LP/LR
The Wellbeing Assessment to be circulated for comment and final agreement at the next meeting of the Joint Chairs and Vice Chairs Steering	28 February 2017	LR

Group		
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10.	PSB - DRAFT NOTES OF PREVIOUS MEETING(S)	JCSG11 - 2017
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The minutes of the last meeting of the PSB held on 1 December 2016 were not yet available.

11.	PSB DATES - FOR INFORMATION	JCSG12 - 2017
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2 February 2017
 9 March 2017
 27 April 2017
 8 June 2017
 20 July 2017
 21 September 2017
 26 October 2017
 21 December 2017

12.	DATES OF NEXT MEETINGS - FOR INFORMATION	JCSG13 - 2017
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The next meeting would be on 28 February 2017.

Meetings in March and April would not now take place due to purdah

County Councillor D R Jones

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PEOPLE SCRUTINY COMMITTEE
WORK PROGRAMME 2017

Chair **Cllr D. R. Jones**
Vice Chair **Cllr M. Mackenzie**

Portfolio Holders to attend on invitation from the Chair

14th June 2017		
Standard Items		
<ul style="list-style-type: none"> • Minutes • Work Programme 	2 nd March 2017	Clerk Clerk
Policy Reviews		
○		
Spotlight Reviews		
○		
Inspection Reports		
○ TBC		
Updates from Working Groups		
<ul style="list-style-type: none"> • Education Scrutiny Group • Adult Social Care Scrutiny Group • Children's Services Scrutiny Group • Health Scrutiny 		
Other		
• Safeguarding		
Joint Chairs notes		
<ul style="list-style-type: none"> • 28 Feb 2017 • 21 Mar 2017 • 11 April 2017 		

7th September 2017		
Standard Items		
<ul style="list-style-type: none"> • Minutes • Work Programme 	14 th June 2017	Clerk Clerk
Policy Reviews		
○		
Spotlight Reviews		
○		
Inspection Reports		
○		
Updates from Working Groups		
<ul style="list-style-type: none"> • Education Scrutiny Group • Adult Social Care Scrutiny Group • Children's Services Scrutiny Group 		

<ul style="list-style-type: none"> • Health Scrutiny 		
Other <ul style="list-style-type: none"> • 		
Joint Chairs notes <ul style="list-style-type: none"> • 20th June 2017 • 11th July 2017 		

13 th December 2017		
Standard Items <ul style="list-style-type: none"> • Minutes • Work Programme 	7 th Sept 2017	Clerk Clerk
Policy Reviews <ul style="list-style-type: none"> ○ 		
Spotlight Reviews <ul style="list-style-type: none"> ○ 		
Inspection Reports		
Updates from Working Groups <ul style="list-style-type: none"> • Education Scrutiny Group • Adult Social Care Scrutiny Group • Children's Services Scrutiny Group • Health Scrutiny 		
Other <ul style="list-style-type: none"> • Safeguarding 		
Joint Chairs notes <ul style="list-style-type: none"> • 19th Sept 2017 • 10th Oct 2017 • 7 Nov 2017 		

WORKING GROUPS

Adult Social Care Scrutiny Group

Lead Member: Cllr David Jones

Chair of People: as above

County Councillors: Cllr Rachel Davies, Cllr James Gibson-Watt,

Cllr Kath Roberts-Jones, Cllr Tom Turner

Children's Services Scrutiny Group

Lead Member: Cllr Kath Roberts-Jones

Chair of People: Cllr David Jones

County Councillors: Cllr Roche Davies, Cllr Maureen Mackenzie, Cllr Sue McNicholas

Co-opted Members: A Davies

L Jenkin

M Evitts

Corporate Matters Scrutiny Group

Chair of People: Cllr David Jones

Lead Members of other working groups:

County Councillors: Education: (currently Chair of People)

Adult Social Care -

Children's Services – Cllr Kath Roberts-Jones

Cultural Matters -

Education Scrutiny Group

Lead Member: Cllr David Jones

Chair of People: as above

County Councillors: Cllr Maureen Mackenzie, Cllr Rachel Davies,

Cllr Ann Holloway, Cllr Kath Roberts-Jones

Cllr S McNicholas, Cllr A Davies, Cllr Gwilym Vaughan

Co-opted Members: A Davies

L Jenkin

M Evitts

Joint Health Scrutiny Group (3 Members each from Gwynedd, Ceredigion and Powys)

Chair of People: Cllr David Jones

2 County Councillors: Cllr Kath Roberts-Jones, Cllr Aled Davies

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